

WASHINGTON, D.C. 20505

21 NOV 1978

OLC 78-3271/a

Legislative Counsel

Mr. Frank C. Conahan
Associate Director
International Division
General Accounting Office
Washington, D.C. 20548

pkg filed
GAO

Dear Mr. Conahan:

This is in regard to your letter of 24 October 1978 requesting information as to the extent of the Agency's research on the Soviet Union. The scope of our response was discussed with Mr. Joseph Frumkin, staff assistant to Senator H. John Heinz III on whose behalf your inquiry is being conducted. Mr. Frumkin expressed assurance that the information herein provided will satisfy Senator Heinz's requirements as concerns the Central Intelligence Agency.

Senior Government policymakers have jointly enumerated the intelligence matters of particular concern to them, and the various agencies of the Intelligence Community are charged with ensuring that their research is responsive to these concerns. The CIA's National Foreign Assessment Center (NFAC) has made a vigorous and concerted effort to do so with regard to its own research on the Soviet Union and has maintained contact with other agencies with a view toward eliminating duplication of effort and filling gaps in Community research. The interagency intelligence production programs developed by National Intelligence Officers annually and aperiodically provide one means of coordinating Community research and analysis on the Soviet Union. It should be noted, however, that the intelligence components of the Department of Defense and Department of State also have research and analysis programs responsive to specific departmental needs. These agencies do not submit their production programs to CIA for review.

CIA-produced finished intelligence that appears in Community products (such as National Intelligence Estimates, Interagency Intelligence Memoranda, and the National Intelligence Daily) is coordinated with all members of the Intelligence Community within the limits imposed by timeliness. Dissenting views are clearly set forth. In addition, some finished intelligence is the joint product of CIA and one or more other members of the Community. A large research program may also be apportioned out among Community agencies as appropriate.

NFAC draws extensively on research done on the Soviet Union by academia and private research institutions. CIA research and analytic personnel routinely attend conferences and seminars on their areas of specialization and many take additional graduate work as well. The Agency library has routinely purchased works on the Soviet Union (in Russian and English) in the following fields: technical books, collection of scientific papers by academicians, books on industrial management, agronomy, communications, meteorology, mining, regional travel, history, geography, industry, economics, weapons, civil defense, nuclear energy, laws, and guide books. Special emphasis is now placed on science and technology and military matters--ranging from Strategic Arms Limitation Talks to Soviet civil defense. We also continue to emphasize the acquisition of books on economic conditions, commerce, and national production, and works on Soviet political theory.

Unclassified projects undertaken by academic or private research institutions for the CIA are routinely listed in the publication "Government Sponsored Research on Foreign Affairs" prepared by the State Department.

Enclosed is a copy of the listing of unclassified CIA publications made available to the public through the Library of Congress DOCEX system for 1972-1977. Note that pages seven through eleven list studies on the Soviet Union. Also enclosed is a listing of publications on the Soviet Union made available in 1978.

Please inform Senator Heinz that we would be more than happy to discuss any aspect of our response with him personally should he so desire.

Sincerely,

[Redacted Signature]

Acting Legislative Counsel

Enclosures

Distribution:

Orig - Addressee w/encls

1 - NFAC/CSS [Redacted] w/o/encls

1 - Comptroller w/o/encls

1 - ER w/o/encls

1 - OLC Subject

1 - OLC Chron

OLC [Redacted] jms (18 Nov 78)

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Foreign
Assessment
Center

CIA Publications Released to the Public Through Library of Congress DOCEX

Listing for 1972-1977

NFAC 78-10002
July 1978

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SA

AT

TO : 		DATE OF REQUEST
FROM : <i>PLC 21 NOV 1978</i> <i>[Signature]</i> 18 Nov 1978		24 Oct 78 SUSPENSE DATE
SUBJECT: <i>[Signature]</i> Letter to Frank Conahan, GAO, re request for information as to the extent of the Agency's research on the Soviet Union - inquiry being conducted on behalf of Senator H. John Heinz III		23 Nov 78
NOTES The scope and content of the attached response to GAO was discussed with and agreed to by Joe Frumkin, in Senator Heinz's III office. He said he would notify GAO that our response would be limited. He sees no problem since GAO had told him that they doubted they would be able to get much from CIA. <i>~</i>		
COORDINATED WITH (List names as well as offices)		
NAME		OFFICE NFAC/CSS
NAME		OFFICE O/Compt
NAME		OFFICE
NAME		OFFICE
ACTION REQUIRED BY GLC letter for your signature		

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EXECUTIVE SECRETARIAT (O/DCI)
Routing Slip

OKC

TO:		ACTION	INFO	DATE	INITIAL
1	DCI				
2	DDCI				
3	DD/RM				
4	DD/NFA		✓		
5	DD/CT				
6	DD/A				
7	DD/O				
8	DD/S&T				
9	GC				
10	LC	✓			
11	IG				
12	Compt		✓		
13	D/PA				
14	D/EEO				
15	D/Pers				
16	AO/DCI				
17	C/IPS				
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21					
22					

SUSPENSE DATE:

Remarks:



UNITED STATES GENERAL ACCOUNTING OFFICE
WASHINGTON, D.C. 20548

78-6608

INTERNATIONAL DIVISION

OCT 24 1978

The Honorable Stansfield Turner
Central Intelligence Agency

OIC #78-3271

Attention: Office of Legislative Counsel

Dear Admiral Turner:

Senator H. John Heinz III has asked us to solicit from selected agencies/offices information about how Federal research dollars are spent to study the Soviet Union. After consulting with the Senator's staff, we agreed to ask you and several others to respond to the matters outlined below. Senator Heinz is eager to receive this information; therefore, we are asking for your response within 30 days from the date of this letter. We would appreciate it if you would indicate the person we could contact if further information or clarification is desired.

The areas of inquiry are:

1. FUNDING

- a. List the amounts your agency has spent for Soviet research performed inhouse for fiscal years 1977 and 1978. (If estimated, please note)
- b. List the amounts your agency has spent for Soviet research performed outside; that is, research you have contracted out to other Federal agencies, universities, study centers, etc., for fiscal years 1977 and 1978. Please provide the amounts for each category. (If estimated, please note)

2. CURRENT CAPACITY TO WORK IN SOVIET LANGUAGES

- a. Outline your current capacity to interpret and analyze work done in the Soviet

languages, indicating whether you have enough capacity, need more, etc. List the outside sources you use.

- b. If possible, tell us the number of individuals in your agency that, as of June 30, 1978, could adequately work in each of the Soviet languages, particularly those of the minority languages. Of these individuals, indicate the number that were fully engaged in work requiring their Soviet language specialty.
- c. Discuss the availability of Soviet experts employed by your agency to conduct mid-term (up to 2 years) research, and long term (2 years or more) research, and those that do.

3. FUTURE CAPACITY TO WORK IN SOVIET LANGUAGES

Give an assessment of whether your agency will be experiencing a shortage of Soviet specialists in the 1980s. If so, please elaborate.

4. COORDINATION (Use examples, if possible)

- a. Describe how your agency coordinates with other executive agencies involved in the study of the Soviet Union, including your agency's role, if any, in the interagency coordination effort. Also, discuss the extent of coordination among individuals involved in various types of research; that is, research in the social, physical, and military sciences.
- b. Outline the extent, if any, of your agency's knowledge or use of research which is ongoing or completed by sources financed by other than Federal Government funds.

- c. List documents you publish, contribute to,
or otherwise use for coordinating purposes.

We appreciate your assistance in this matter. If you have any questions, please contact Mr. William B. Ludwick, Assistant Director, on 632-1588.

Sincerely yours,

A handwritten signature in dark ink, appearing to read "Frank C. Conahan". The signature is fluid and cursive, with the first name "Frank" and last name "Conahan" clearly distinguishable.

Frank C. Conahan
Associate Director

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7 November 1978

OLC #78-3271/2

AT
AT
MEMORANDUM FOR: [REDACTED]
Chief, Coordination and Review Staff
FROM : [REDACTED]
Congressional Support Staff, NFAC
SUBJECT : Response to GAO on CIA Research on the
Soviet Union

1. With regard to your memo of 31 October, NFAC can contribute the following responses to GAO's questions:

A. Senior policymakers have jointly enumerated the intelligence matters of particular concern to them, and the various agencies of the Intelligence Community are charged with ensuring that their research is responsive to these concerns. The CIA's National Foreign Assessment Center has made a vigorous and concerted effort to do so with regard to its own research on the Soviet Union and has maintained contact with other agencies with a view toward eliminating duplication of effort and filling gaps in Community research. The inter-agency intelligence production programs developed by some National Intelligence Officers annually and by others aperiodically provide one means of coordinating Community research and analysis on the Soviet Union. It should be noted, however, that the intelligence components of the Department of Defense and Department of State also have research and analysis programs responsive to specific departmental needs. These agencies do not submit their production programs to CIA for review.

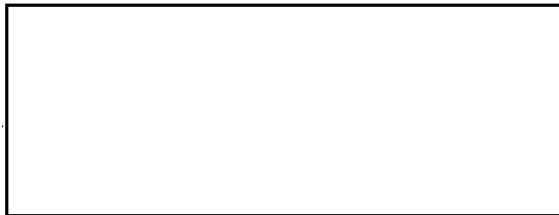
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B. NFAC draws extensively on research done on the Soviet Union by academia and private research institutions. CIA research and analytic personnel routinely attend conferences and seminars on their areas of specialization and many take additional graduate work as well. The Agency library has routinely purchased works on the Soviet Union (in Russian and English) in the following fields: technical books, collection of scientific papers by academicians, books on industrial management, agronomy, communications, meteorology, mining, regional travel, history, geography, industry, economics, weapons, civil defense, nuclear energy, laws, and guide books. Special emphasis is now placed on science and technology and military matters--ranging from Strategic Arms Limitation Talks to Soviet civil defense. We also continue to emphasize books on economic conditions, commerce, and national production, and works on Soviet political theory.

Unclassified projects undertaken by academic or private research institutions for the CIA are routinely listed in the publication "Government Sponsored Research on Foreign Affairs" prepared by the State Department.

C. An updated listing of unclassified CIA publications made available to the public through the Library of Congress DOCEX system is attached.



STA

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OLC 78-3271/1
31 October 1978

MEMORANDUM FOR THE RECORD

SUBJECT: Letter From GAO Dated 24 October 1978 -- Requesting
Data as to How CIA is Spending Its Research
Dollars to Study the Soviet Union

1. I called Sam Goldberg, Administrative Assistant to Senator H. John Heinz, III (R., Pa.), expressing serious problems that the Agency would have in responding to the attached letter from GAO. I subsequently was called by Joe Frumkin, Legislative Assistant to Senator Heinz, who is the principal staffer in prompting the inquiry from GAO.

2. I explained to Frumkin that the information requested by GAO is so broad that it would cut across practically every major activity within the Agency since research on the Soviet Union is one of the Agency's principal requirements. I further explained that our response would involve the revelation of intelligence sources and methods and would be highly classified. Frumkin said that the purpose of the inquiry stems from the concern that the U.S. Government pays out vast sums of money for studies on the Soviet Union which are initiated and funded by various agencies and departments who have diverse interests. The belief is that there is a large waste of money due to duplication, unnecessary research and important informational requirements on the Soviet Union are not being met. The inquiry is being conducted to surface these problems with a view toward establishing "an Institute on the Soviet Union" comprised of representatives from the Congress, the Executive Branch and academia which would direct and focus the research on the Soviet Union. Frumkin made an analogy to the "Institute for the USA" which exists in the Soviet Union, however, he was quick to state his recognition that this organization serves as a front for the intelligence arms of the Soviet Union.

3. Frumkin acknowledged that Senator Heinz is principally interested in the nonclassified research on the Soviet Union and made clear that he would not want to delve into any detail

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as to the Agency's intelligence activities directed against the Soviets. After some discussion, he narrowed his request as concerns CIA as follows:

A. Stated in general terms, to what extent does the Agency coordinate its research on the Soviet Union with other agencies and departments of the Intelligence Community;

B. Stated in general terms, to what extent does CIA draw from the research on the Soviet Union by academia and private research institutions. This would include the Agency as a consumer of the product of these organizations and special studies conducted by these organizations at the direction of the Agency; and

C. The furnishing of a listing of unclassified publications on the Soviet Union prepared by the Agency.

4. In regard to C. above, Frumkin noted a listing in the publication "Government Sponsored Research on Foreign Affairs" prepared by the State Department's Office of External Research. This lists the publication of various studies on the Soviet Union conducted by various outside organizations and funded by the U.S. Government. Frumkin felt that the Agency could provide a similar listing of its sponsored research on the Soviet Union if unclassified and if Agency sponsorship could be disclosed.

5. I told Frumkin that I would check as to whether or not the above can be provided and would get back to him if there are any problems. Frumkin requested that anything that we prepared should be submitted to GAO in response to their letter. He said he would explain to GAO that the response is being narrowed in accordance with our discussion. He agreed not to contact GAO until he had received a call from me as to the extent to which the Agency can respond.

Chief, Coordination and Review Staff

Distribution:

1 - OLC Subject

1 - OLC Chron

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SUBJECT: (Optional)

FROM:

C/C&R Staff/OLC

NO.

OLC 78-3271/1

DATE

6 November 1978

TO: (Officer designation, room number, and building)

DATE

OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

RECEIVED

FORWARDED

DDS&T

2. 6E68

TUBE: FX6-Green

Phil:

Per our conversation, attached is the MFR on the GAO letter. Senator Heinz's staffer agreed to the narrow response, which is being prepared by [redacted]

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Next 2 Page(s) In Document Exempt

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